

Message Text

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 SCS-05 VOE-00 MMO-04
/020 W

-----251154Z 036878 /42

P 250225Z MAY 77
FM AMEMBASSY SEOUL
TO SECSTATE WASHDC PRIORITY 4094

UNCLAS SECTION 1 OF 4 SEOUL 4343

E.O. 11652: N/A
TAGS: CGEN
SUBJECT: CONSULAR PACKAGE - FY 1979

REF: STATE 087841

BUREAU EA

COUNTRY AND POST: SEOUL, KOREA

SCHEDULE I - IMMIGRANT VISAS

FY-1976 FY-1977 FY-1978 FY-1979
ACTUAL ESTIMATE ESTIMATE ESTIMATE
10/1/75 TO 10/1/76 TO 10/1/77 TO 10/1/78

TO
9/30/76 9/30/77 9/30/78 9/30/79

1. IV'S ISSUED 29,751 30,002 30,000 30,000
2. IV'S REFUSED 6,428 6,264 6,500 6,500
3. TOTAL IV CASES 36,179 36,266 36,500 36,500

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:
4. FULL TIME PERMANENT 11,382 14,720 14,720 14,720
5. TEMPORARY DETAIL 0 0 0 0
6. PIT (LOCALLY HIRED) 0 425 0 0

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7. SUB-TOTAL AMERICAN MAN-HRS. 11,382 15,145 14,720 14,720

LOCAL MAN-HOURS:

8. FULL TIME PERMANENT 29,129 45,700 49,300 49,300
9. TEMPORARY DETAIL 0 0 0 0
10. PIT 0 2,236 0 0
11. SUB-TOTAL LOCAL MAN-HRS 39,129 47,936 49,300 49,300
12. TOTAL IV MAN-HOURS 50,511 #63,081 #64,020 #64,020

SEE LAST PARAGRAPH OF SCHEDULE V.

PCT OF TOTAL IV CASES REQUIRING:

13. USE OF INTERPRETER 44 PCT

14. THIRD COUNTRY CHECK 3 PCT

SCHEDULE II - NONIMMIGRANT VISAS

BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

15. NIV'S ISSUED 19,199 24,000 27,000 29,000

16. NIV'S REFUSED 2,967 3,800 4,800 5,500

17. TOTAL NIV CASES 22,166 27,800 31,800 34,500

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

18. FULL TIME PERMANENT 2,114 4,000 4,200 4,400

19. TEMPORARY DETAIL 0 0 0 0

20. PIT (LOCALLY HIRED) 0 0 0 0

21. SUB-TOTAL AMERICAN MAN-HRS. 2,114 4,000 4,200 4,400

LOCAL MAN-HOURS:

22. FULL TIME PERMANENT 4,258 7,050 7,050 7,050

23. TEMPORARY DETAIL 0 0 0 0

24. PIT 0 0 0 0

25. SUB-TOTAL LOCAL MAN-HRS. 4,258 7,050 7,050 7,050

26. TOTAL NIV MAN-HOURS 6,372 #11,050 #11,250 #11,450

#SEE LAST PARAGRAPH OF SCHEDULE V.

27. NIV FEES COLLECTED \$350

28. BORDER CROSSING CARDS FY-76 0

29. CREW LIST VISAS FY-76 154

30. NAMES ON CREW LIST VISAS FY-76 4,620

PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS 60 PCT

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32. USE OF INTERPRETER (90 PCT OF TOTAL NIV CASES INTERVIEWED)

33 THIRD COUNTRY CHECK 5 PCT

SCHEDULE III - SPECIAL CONSULAR SERVICES

GEOGRAPHIC BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

34. AMERICAN CITIZEN DEATHS 20 21 22 23

35. ESTATE/PROPERTY CLAIMS 6 6 7 7

36. NOTARIALS 21,862 22,955 24,102 25,307

37. WELFARE/WHEREABOUTS 122 128 134 141

38. ARRESTS 17 18 19 20

39. SEAMEN AND SHIPPING 9 9 10 10

40. OTHER AGENCY SERVICES 75 79 83 87

41. TOTAL SCS CASES 22,111 23,213 24,377 25,595

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

42. FULL TIME PERMANENT 1,784 1,784 1,784 1,784

43. TEMPORARY DETAIL 0 0 0 0

44. PIT (LOCALLY HIRED) 0 0 0 0

45. SUB-TOTAL AMERICAN MAN-HRS. 1,784 1,784 1,784 1,784

LOCAL MAN-HOURS:

46. FULL TIME PERMANENT 3,536 3,536 3,536 3,536
47. TEMPORARY DETAIL 1,256# 0 0 0
48. PIT 0 0 0 0
49. SUB-TOTAL LOCAL MAN-HRS. 4,792 3,536 3,536 3,536

#REFERS TO CLERK ON LOAN FROM U.S. ARMY

50. TOTAL SCS MAN-HRS. 6,576 5,320 5,320 5,320

51. TREASURY CHECKS FY-76 2,811

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES

GEOGRAPHIC BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

52. PPT APPLICATIONS EXECUTED 4,157 4,365 4,583 4,812
53. PPT APPLICATIONS EXAMINED 0 0 0 0
54. FEE PASSPORTS ISSUED 4,008 4,208 4,418 4,639
55. NO-FEE PASSPORTS ISSUED 149 156 164 172
56. PPT'S AMENDED OR EXTENDED 302 317 333) 350
57. NEW REGISTRATION APPLICATIONS 155 163 171 180

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58. REPORTS OF LIVBIRTH 1,949 2,046 2,148 2,255
59. WITNESS TO MARRIAGE 0 0 0 0
60. WAIVER OF PASSPORTS 0 0 0 0
61. SUB-TOTAL PASSPORT CASES 10,720 11,255 11,817 12,408
62. IDENTITY CARDS ISSUED 0 0 0 0

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 SCS-05 VOE-00 MMO-04
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-----251154Z 036980 /42

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4095

UNCLAS SECTION 2 OF 4 SEOUL 4343

63. TOTAL PASSPORT CASES 10,720 11,255 11,817 12,408

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

64. FULL TIME PERMANENT L 1,784 1,784 1,784 1,784
65. TEMPORARY DETAIL 0 0 0 0
66. PIT (LOCALLY HIRED) 0 0 0 0
67. SUB-TOTAL AMERICAN MAN-HRS. 1,784 1,784 1,784 1,784

LOCAL MAN-HOURS:

68. FULL TIME PERMANENT 3,536 3,536 3,536 3,536
69. TEMPORARY DETAIL 0 0 0 0
70. PIT 0 0 0 0
71. SUB-TOTAL LOCAL MAN-HRS. 3,536 3,536 3,536 3,536
72. TOTAL PPT MAN-HRS. 5,320 5,320 5,320 5,320
73. AMERICANS REGISTERED 3/31/77 3,500#

#REFERS TO CITIZENS RECORDED BY U.S. ARMY AS RESIDENT IN KOREA
(RECORD-KEEPING ON NONCOMBATANTS
IN KOREA HAS BEEN AND IS A U.S. ARMY RESPONSIBILITY). EMBASSY'S
FILES REFLECT PASSPORT AND CITIZENSHIP SERVICES RENDERED.
U.S. CITIZEN REGISTRATIONS ARE FORWARDED TO U.S. ARMY, WHICH
MAINTAINS DATA BY COMPUTER.

AMERICAN CITIZEN RESIDENTS:

74. OFFICIAL 2,740
75. NON-OFFICIAL 1,060

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

GEOGRAPHIC BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

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FY - 1976

HOURS GAINED	AMERICAN LOCAL	
OVERTIME	130	468
DETAILS IN	0	0
HOURS LOST	AMERICAN LOCAL	
DETAILS OUT	0	0
STAFFING GAPS	#232	0
PROLONGED LEAVE	##336	0

#GAPS BETWEEN DEPARTURE OF OFFICERS FROM POST AND ARRIVAL OF
REPLACEMENT OFFICERS.

##HOME LEAVE

THE CONSULAR SECTION IS NOT REQUESTING ANY NEW POSITIONS AT
THIS TIME. TWO NEW LOCAL POSITIONS WERE APPROVED IN FY 77
AND THESE WHEN FILLED TOGETHER WITH A REORGANIZED SECTION
SHOULD BE ADEQUATE FOR FY 1978. (LINE 84 IS NOT REPEAT NOT
A FURTHER REQUEST FOR POSITIONS, BUT IS MEANT TO SHOW THE TWO
NEW POSITIONS APPROVED IN FY-1977 SUBSEQUENT TO 3/31/77;

THEY ARE NOT FILLED NOW DUE TO THE CURRENT HIRING FREEZE.)

CONSULAR SECTION ESTIMATES THAT IMMIGRANT VISA GROWTH HAS FINALLY
STABILIZED AT APPROXIMATELY 30,000 ISSUANCES YEARLY. EXPECT
CONTINUED INCREASE IN NIV'S, BUT HAVE MADE MAJOR SHIFTS IN
PERSONNEL TO ABSORB EXPECTED INCREASE AND EXPECT A MAG-CARD
TYPEWRITER TO HELP WITH CORRESPONDENCE.

THE NEXT YEAR SHOULD SHOW US HOW OUR EXPANDED, REORGANIZED
SECTION WORKS AND IF THERE IS IN FACT A LEVELING OFF IN IMMIGRANT

VISA APPLICATIONS AND ONLY A MODEST INCREASE IN NIV'S AND NO MAJOR CHANGES IN AMERICAN SERVICES.
REGARDING LINE ITEMS 12 (TOTAL IV MAN-HOURS) AND 26 (TOTAL NIV MAN-HOURS), THE DIFFERENCES BETWEEN FY-76 ACTUAL AND FY-77 ESTIMATED ARE DUE TO (1) A GAIN OF ONE OFFICER LATE IN FY-76; (2) REVISED RECORD KEEPING WHEREIN MAN-HOURS OF CERTAIN STAFF MEMBERS ACTUALLY DEVOTED TO VISA FUNCTIONS BUT NOT PREVIOUSLY COUNTED (SUCH AS THE FRAUD OFFICER, THE INVESTIGATIONS UNIT, THE CONSULAR SECTION CASHIER, AND CONSULAR SECTION RECEPTIONIST) ARE NOW BEING PICKED UP IN ORDER TO PROVIDE A MORE FULLY ACCURATE PICTURE OF TIME ACTUALLY SPENT ON VISA WORK; AND (3) REALIGNING UNCLASSIFIED

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ON-BOARD PERSONNEL TO PROVIDE A SECOND NIV OFFICER AND A THIRD NIV FSL.

SCHEDULE VI - POSITIONS
GEOGRAPHIC BUREAU: EA
COUNTRY AND POST: SEOUL, KOREA

AMERICANS: VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 6/30/76 8 1/2 3/4 3/4 1 11

77. AUTHORIZED 3/31/77 8 1/2 3/4 3/4 1 11

78. FILLED 3/31/77 8 1/2 3/4 3/4 1 11

INCREASE/DECREASE: NONE

79. REQUIRED FY 1978 0 0 0 0 0

80. REQUIRED BY 1979 0 0 0 0 0

LOCALS: VISAS SCS PPT GENERAL TOTAL

81. AUTHORIZED 6/30/76 24 1 1 5 31

82. AUTHORIZED 3/31/77 23 1 1/2 1 1/2 5 31

83. FILLED 3/31/77 23 1 1/2 1 1/2 5 31

INCREASE:

84. REQUIRED FY 1978 1 0 0 1 2

85. REQUIRED FY 1969 0 0 0 0 0

SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.

BUREAU:

COUNTRY AND POST: SEOUL, KOREA

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN: NONE

LOCAL: NONE

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN: NOT APPLICABLE

LOCAL: NOT APPLICABLE

HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES

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ON FEDERAL BENEFITS:

AMERICAN: 48

LOCAL: 240

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/015 W

-----251226Z 037378 /41

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4096

UNCLAS SECTION 3 OF 4 SEOUL 4343

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS (CHECK ONE)

1. NOT DONE.....

2. DONE BY SY.....

3. DONE BY CONSULAR SECTION X

A. SPECIAL FRAUD UNIT OR X

B. REGULAR PERSONNEL

IF DONE BY CONSULAR UNIT, MANHOURS FOR:

AMERICAN 980 LOCAL 6,220

VISA APPLICATIONS 2,680 RATE OF INCREASE/DECREASE #

PPT APPLICATIONS 200 RATE OF INCREASE/DECREASE #

DON FOR INS 4,320 RATE OF INCREASE/DECREASE #

#NO DATA AVAILABLE. STATISTICS NOT KEPT ON THESE ITEMS

IN FY 76, WHICH WAS PRIOR TO ESTABLISHMENT OF INVESTIGATIONS

UNIT WITHIN CONSULAR SECTION.

OV CASES INVESTIGATED, WHAT PERCENT FINALLY ISSUED:

VISAS 60 PCT

PPT 30 PCT

C. U.S. CITIZENS IN JAIL 2

D. SERVICES FOR INS

I.L NUMBER OF RE-ENTRY PERMIT EXTENSIONS 250

2. NUMBER OF I-151 CARDS SURRENDERED 104
3. I-151 CARD INTERVIEWS -LOST OR STOLEN 125

E. LOSS OF NATIONALITY CASES (FY-76) 0

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(INCLUDING RENUNCIATIONS)

F. FOUND PASSPORT CASES PROCESSED (FY-76) 4

G. CONSULAR AGENTS - N/A

H. CONSULAR STAFFING RATTERN AT POST

1. CONSL GENERAL WITH ONE FSL SECRETARY.

2. DEPUTY, WHO IS CHIEF OF VISAS AND DIRECTLY SUPERVISES

QUOTA CONTROL (5 FSL'S), VISA FILES (6 FSL'S), CONSULAR SECTION
RECEPTIONIST (1 FSL), AND CORRESPONDENCE UNIT (1 OFFICER AND
2 FSL'S).

3. AMERICAN SERVICES (PPT AND SCS) CHIEF, REPORTS TO CONSUL
GENERAL. HAS ONE OFFICER AND THREE FSL'S.

(A) THE NO. 2 AMERICAN SERVICES OFFICER IS THE FRAUD OFFICER
AND SUPERVISES THREE FSL'S IN INVESTIGATIONS UNIT, AND CONSULAR
CASHIER (1 FSL).

4. IMMIGRANT VISA UNIT CHIEF, REPORTS TO DEPUTY. HAS THREE
OFFICERS AND EIGHT FSL'S.

5. NONIMMIGRANT VISA UNIT CHIEF. REPORTS TO DEPUTY, HAS ONE
OFFICER AND 3 FSL'S.

(EMBASSY WILL AIR POUCH AN ORGANIZATION CHART AND STAFFING PATTERNS
VO. SCS, PPT, AND EA).

I. ADDITIONAL COMMENTS

1. FRAUD

THE USE OF FRAUD INVESTIGATIONS HAS EXPANDED CONSIDERABLY
DURING THE LAST YEAR, MAINLY BECAUSE THE FRAUD UNIT IS NOW UNDER
CONSULAR CONTROL AND MORE ACCESSIBLE TO CONSULAR AS WELL AS
INS REQUESTS. VISA FRAUD REMAINS ALL PERVERSIVE AND CONTINUES
TO BE A MAJOR CONCERN OF ALL OFFICERS. FOR EXAMPLE, A GOOD
PORTION OF AMERICAN SERVICES OFFICERS' TIME IS SPENT INTERVIEWING
COUPLES WHO NEED EMBASSY NOTARIAL SERVICES IN ORDER TO MARRY
IN KOREA. PURPOSE IS TO REFUSE NOTARIAL SERVICE TO A COUPLE
WHICH IS ENTERING MARRIAGE TO FACILITATE IMMIGRATION. APPROXIMATELY
65 COUPLES ARE INTERVIEWED PER MONTH WITH 5 BEING REFUSED.
FRAUD UNIT HAS INVESTIGATED HIGH LOSS RATE OF "GREEN CARDS"
AND NOW DOING VALIDATION STUDY ON RECIPIENTS OF FIANCEE VISAS.
IT IS ALSO USED TO EXAMINE NON-IMMIGRANT B-1 APPLICANTS WHOSE
CREDENTIALS ARE SUSPECT. FRAUD UNIT IS EXCELLENT TOOL FOR
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CONSULAR SECTION AND IS FULLY USED. WE ARE NOT ASKING TO
EXPAND UNIT AT THIS TIME AS WISH TO OBSERVE HOW IT WORKS WITH
PRESENT STAFFING. FRAUD HERE IS, HOWEVER, GROWTH INDUSTRY.

2. SPECIAL IMMIGRANTS (SE-1)

THERE HAS BEEN SIGNIFICANT INCREASE IN SPECIAL IMMIGRANT APPLICATIONS BY USG KOREAN EMPLOYEES WITH MORE THAN 15 YEARS OF SERVICE. PRIOR TO 1977 APPLICATIONS WERE LESS THAN 30 PER YEAR. AFTER PRESS SPECULATION OVER US TROOP WITHDRAWAL BEGAN, EMBASSY RECEIVED OVER 700 APPLICATIONS IN SPACE OF ABOUT 3 MONTHS. AMBASSADOR HAS ESTABLISHED MISSION PANEL TO SCREEN APPLICATIONS WITH CONSULAR OFFICER CHAIRING. ADMINISTRATION OF THIS SUDDEN INFUX OF APPLICATIONS HAS CONSUMED CONSIDERABLY MANHOURS OF THE VISA UNIT CHIEF AND SUPPORTING LOCAL EMPLOYEES.

3. LANGUAGE DIFFICULTIES

MAJOR PROBLEM IN SECTION IS KOREAN LANGUAGE. A) IT IS IMPOSSIBLE TO USE COUNTER-TYPE PRODUCTION LINE FOR CONSULAR OFFICERS INTERVIEWING NON-IMMIGRANT APPLICANTS SINCE INTERPRETER MUST BE USED IN MAJORITY OF CASES. SAME APPLIES TO IMMIGRANT INTERVIEWS. OF ELEVEN OFFICERS ONLY ONE IS USUALLY LANGUAGE OFFICER AND, BY TIME HIS/HER KOREAN IS USEFUL, OFFICER IS EITHER TRANSFERRED OUT OF SECTION OR OUT OF COUNTRY. BECAUSE OF DIFFICULT NATURE OF LANGUAGE IT IS DOUBTFUL SITUATION WILL CHANGE. B) THERE IS NO ACCEPTED TRANSLATION FOR KOREAN NAMES, FOR EXAMPLE, THE NAME OF LEE CAN BE SPELLED YI, THEE, YEE, OR THE LIKE. FILING IS A NIGHTMARE AND RETRIEVAL IS SLOW.

4. AUTOMATION/MECHANIZATION

EMBASSY IS INVESTIGATING POSSIBLE USE OF COMPUTER TO HELP WITH PROBLEM CITED IN PRECEDING PARAGRAPH. BECAUSE OF HIGH INCIDENCE OF FRAUD AND CONSEQUENT NEED TO KEEP ISSUED VISA FILES AVAILABLE FOR INVESTIGATIONS, SECTION HAS MAJOR STORAGE PROBLEM. WE ARE STUDYING POSSIBLE USE OF MICROFICHE FOR FILES OF ISSUED VISAS TO HELP AS A FIRST STEP. SECTION IS RIPE FOR UNCLASSIFIED

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AUTOMATION BECAUSE OF VOLUME AND COMPLEXITIES CAUSED BY KOREAN NAMES AND FRAUD INVESTIGATIONS.

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 SCSE-00 VOE-00 MMO-04

/015 W

-----251247Z 037507 /41

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4097

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Z5. ARRESTS

A) THE EMBASSY HAS A PROBLEM WITH PROMPT NOTIFICATION OF ARRESTED USC'S, THE TIME VARYING FROM FOUR HOURS TO ELEVEN DAYS IN TWO RECENT CASES. THE EMBASSY HAS SENT SEVERAL NOTES TO THE ROKG WITHOUT SIGNIFICANT IMPROVEMENT. AT THE PRESENT TIME THE WITHDRAWAL OF AMERICAN GROUND FORCES IS PLANNED. WHETHER THIS WILL CAUSE A RISE OR DECLINE IN THE NUMBER OF AMERICAN CIVILIAN ARREST CASES IS STILL NOT KNOWN, BUT RECENT ARRESTS INDICATE THAT THE RATE MAY INCREASE AS TROOPS ARE WITHDRAWN AND CERTAIN US CIVILIANS WHO HAVE MAINTAINED MARGINAL EXISTENCE BY SEMI-LEGAL ACTIVITIES OR BY THE BLACK MARKET BECOME MORE EXPOSED.

B) PROTECTION PROBLEMS - THERE HAVE BEEN NO FORMAL COMPLAINTS OF MISTREATMENT OF USC'S AND SERVERAL PRISONERS HAVE POINTED OUT THAT THEY ARE TREATED BETTER THAN KOREAN PRISONERS. THIS APPEARS TO BE TRUE FROM NUMEROUS VISITS TO DETAINED AMERICANS. KOREAN NATIONAL POLICE (KNP) AUTHORITIES ARE GENERALLY VERY ZCOOPERATIVE AND HELPFUL ONCE THEY HAVE FORMALLY NOTIFIED THE EMBSSY OF THE ARREST OF A USC. THERE HAVE BEEN NO OCCASIONS IN THE PAST YEAR WHEN CONSULAR VISITATION WAS REFUSED.

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Message Attributes

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Disposition Case Number: n/a
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From: SEOUL
Handling Restrictions: n/a
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
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Review Withdrawn Fields: n/a
SAS ID: 2372416
Secure: OPEN
Status: NATIVE
Subject: CONSULAR PACKAGE - FY 1979
TAGS: CGEN
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/e34f498a-c288-dd11-92da-001cc4696bcc
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